

STATE OF RHODE ISLAND RETIREE HEALTH CARE BENEFITS PLAN ACTUARIAL VALUATION REPORT - DRAFT JUNE 30, 2007

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February 2, 2009

Ms. Rosemary Booth-Gallogly State Budget Officer Department of Administration Building One Capitol Hill Providence, Rhode Island 02908

Dear Ms. Booth-Gallogly:

Submitted in this report are the results of an actuarial valuation of the benefit values associated with the employer financed retiree health care provided by the State of Rhode Island. The date of the valuation was June 30, 2007, effective for the fiscal year July 1, 2009 through June 30, 2010. This report was prepared at the request of the State of Rhode Island.

The actuarial calculations were prepared for purposes of complying with the requirements of Statements No. 43 and No. 45 of the Governmental Accounting Standards Board (GASB). The calculations reported herein have been made on a basis consistent with our understanding of these accounting standards. Determinations of the liability associated with the benefits described in this report for purposes other than satisfying the State's financial reporting requirements may produce significantly different results. This report may be provided to parties other than the State of Rhode Island only in its entirety and only with the permission of the State of Rhode Island.

The valuation was based upon information, furnished by the State, concerning retiree health care benefits, individual members, and financial data. Data was checked for internal consistency, but was not otherwise audited.

To the best of our knowledge, this report is complete and accurate and was made in accordance with generally recognized actuarial methods.

The undersigned are Members of the American Academy of Actuaries (MAAA) as indicated and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Respectfully submitted,

David T. Kausch, FSA, EA, MAAA

David Toward

Randall J. Dziubek, ASA, EA, MAAA

DTK/RJD:sc



#### **EXECUTIVE SUMMARY**

#### **Annual Required Contribution**

This report presents the annual required contribution calculated in compliance with the accounting requirements of Governmental Accounting Standards Board (GASB) Statements No. 43 and No. 45. Statement No. 43 applies to the plan itself, and Statement No. 45 applies to the employer sponsoring the plan.

The Annual Required Contribution (ARC) for the fiscal year beginning July 1, 2009 was determined to be \$56,917,900 and \$48,572,057 (based on a discount rate of 3.566% and 5.00% respectively). Actual claims and premiums paid on behalf of retirees (including the implicit rate subsidy) may be treated as employer contributions in relation to the ARC and act to reduce the Net OPEB Obligation (NOO). The expected employer portion of the claims and premium amounts paid is estimated to total \$34,393,690 for the fiscal year beginning July 1, 2009.

For additional details, please see Section B of the report.

#### **Additional OPEB Reporting Requirements**

In addition to the annual OPEB cost described above, employers will have to disclose a Net OPEB Obligation (or asset). The Net OPEB Obligation is the cumulative difference between annual OPEB costs and annual employer contributions in relation to the ARC, accumulated from the implementation of GASB Statement No. 45. The Net OPEB Obligation is zero as of the beginning of the fiscal year that GASB Statement No. 45 is implemented, unless the employer chooses to recognize a beginning balance. It is our understanding that the State of Rhode Island adopted GASB Statement No. 45 for the year ending June 30, 2008.

The requirements for determining the employer's contributions in relation to the ARC are described in paragraph 13 g. of GASB Statement No. 45. Additional information required to be disclosed in the employer's financial statements is detailed in paragraphs 24 through 27 of GASB Statement No. 45. It is our understanding that for the fiscal year ending June 30, 2010, the State of Rhode Island does not intend to pre-fund OPEB benefits and that this plan is an agent multiple-employer plan. Additional disclosures will be required and will be included in a separate report.

#### **EXECUTIVE SUMMARY (CONCLUDED)**

#### **Liabilities and Assets**

The present value of all benefits expected to be paid to current plan members as of June 30, 2007 is \$1,073,532,620 at 3.566% and \$832,472,446 at 5.00%. The actuarial accrued liability, which is the portion of the above amounts attributable to service accrued by plan members as of June 30, 2007, is \$788,188,818 at 3.566% and \$655,205,605 at 5.00%. The assets currently set aside for GASB OPEB purposes as of June 30, 2007 are \$0.

# SECTION A OVERVIEW

#### GASB BACKGROUND

The purpose of this valuation is to provide information on the cost associated with providing postemployment benefits other than pensions, or OPEB, to current and former employees. OPEB benefits are most often associated with postemployment health care, but cover almost any benefit not provided through a pension plan, including life insurance, dental and vision benefits. It is important to note that OPEB benefits, by definition, do not include benefits *currently* being provided to active employees – however, this report includes the liabilities for benefits expected to be paid to current active employees when they terminate employment at a future date.

The rising cost of health care has been a cause of concern to both individuals and employers who sponsor health care plans. The accounting community became concerned that many sponsors of public plans were accounting for the cost of their OPEB plans solely on the basis of benefits paid and that this method did not accurately reflect the ultimate cost of benefits promised to current and former employees. In 1988, the Governmental Accounting Standards Board (GASB) began working on a project to develop comprehensive standards for financial reporting of OPEB plans.

The GASB determined that an OPEB plan was similar to a pension plan in that benefits are earned during an active employee's working lifetime but paid out at a future date. In the GASB's view, accounting for OPEB should follow the same basic principle as accounting for public plan pension costs. These benefits are compensation for employees' services and should be accounted for during the period of time that services are performed.

#### GASB BACKGROUND (CONCLUDED)

The GASB worked on comprehensive standards for OPEB accounting for more than a decade, culminating with the release of GASB Statements No. 43 and No. 45 in the spring of 2004. GASB Statement No. 43 covers the accounting rules for OPEB *plans* while GASB Statement No. 45 describes the rules for *employers* sponsoring OPEB plans. The effective dates of the Statements are based on the implementation of GASB Statement No. 34, based on the sponsor's annual revenue for the first fiscal year ending on or after June 15, 1999, and follow the schedule below:

Total Annual Revenue in the First Fiscal Year Ending After June 15, 1999	GASB No. 43 OPEB Standards for the Plan's Financial Statements will be Effective for Periods Beginning After	GASB No. 45 OPEB Standards for the Employer's Financial Statements will be Effective for Periods Beginning After		
Phase 1 Govts \$100 million or more Phase 2 Govts \$10 million or more, but less than \$100 million	December 15, 2005  December 15, 2006	December 15, 2006  December 15, 2007		
Phase 3 Govts Less than \$10 million	December 15, 2007	December 15, 2008		

#### GASB STANDARDS

Unlike pension plans, OPEB plans often do not have a formal document detailing the specific terms of the plan. Under GASB Statements No. 43 and No. 45 the benefits to be accounted for are those provided by the *substantive plan* – loosely defined as the benefits covered by the plan as understood by the employer and plan members at the time of each actuarial valuation. The substantive plan provisions used in this valuation are summarized in Section G.

GASB also requires that the calculations assume the terms of the substantive plan continue indefinitely. It has been argued that there is a likelihood future OPEB plan provisions would be different than the current substantive plan (due to rising health care costs or social changes) and therefore liabilities based on the current substantive plan may overstate what will actually occur. However, the GASB Statement is designed to measure liabilities for the plan as it currently exists. While it may be reasonable to assume future changes in the OPEB plan for other purposes, recognition of anticipated changes is not allowed for purposes of accounting for OPEB.

The specific items required to be disclosed on an OPEB sponsor's financial statements are described in detail in GASB Statements No. 43 and No. 45. In general terms, though, the plan sponsor is required to disclose an annual OPEB cost, the funded status of the plan and the funding progress on the valuation date.

Although GASB does not require OPEB contributions, it has chosen to call the base component of the annual OPEB cost the Annual Required Contribution, or ARC. The ARC consists of the cost of benefits accruing in a year plus an amount calculated to amortize any unfunded actuarial accrued liability over a period of not more than 30 years.

The funded status of the plan is a ratio of the plan's assets (if any) to the actuarial accrued liability on the valuation date. The plan is also required to disclose the cumulative difference between the ARC and the employer's actual contribution to the plan. This amount is known as the Net OPEB Obligation (NOO). Each year, the NOO accumulates with interest, plus the difference between the ARC and actual contributions for the year, plus some technical adjustments. For most plans the NOO is set to zero as of the effective date of the GASB OPEB standard. It is the NOO, and not the actuarial accrued liability, that will be disclosed on the employers' Statement of Net Assets.

#### **OPEB SPECIFIC ASSUMPTIONS**

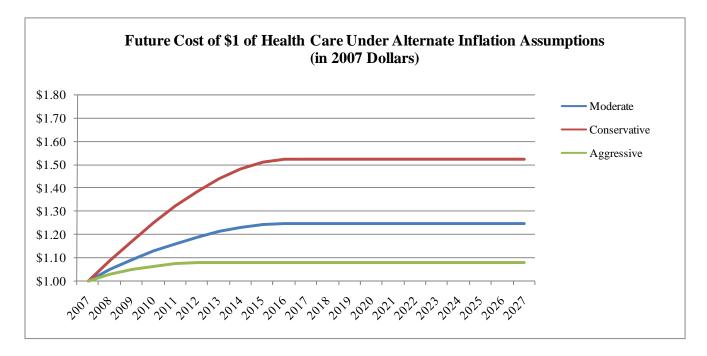
In any long-term actuarial valuation (such as for pensions and OPEB), certain demographic, economic and behavioral assumptions must be made concerning the population, investment discount rates, and the benefits provided. These actuarial assumptions form the basis for the actuarial model which is used to project the future population, benefits to be provided, and contributions to be collected. The investment return rate assumption is used to discount the future benefits to a present value on the valuation date. While assumptions such as future rates of retirement and mortality are similar for both OPEB and pension plans, there are some additional assumptions required when projecting benefits for a health care plan.

The cost of providing medical services has been increasing more rapidly than prices in general for many years. During the period from 1957 to 2007 general inflation averaged 4.0%, while health expenditures increased by an average of about 10% per year. If this trend is projected to continue for years to come, it implies that years from now virtually all our expenditures will be for health care. The seemingly more reasonable alternative is that in the not too distant future medical expense inflation will stabilize at a level at or near general inflation. It is on this basis that we project that retiree health care costs will continue to exceed general inflation in the near term, but by less each year until leveling off at an ultimate rate that is similar to general price increases.

Health care trend rates used in this valuation lie within a range of reasonable assumptions, and are described on page H-9 of this report. The health care trend rate assumption has a major effect on the calculation of plan liabilities. To illustrate the effect of differing future medical inflation rates, the chart on the next page projects the growth of \$1 of health care benefits under three sets of assumptions.

In this illustration, each set of assumptions trends smoothly to an assumed long term rate of inflation over the next ten years: The assumption set labeled "Conservative" begins at a rate of 10% in excess of general inflation, the "Moderate" assumption begins at a rate of 7% in excess of general inflation, while the "Aggressive" assumption begins at a rate of 3% in excess of general inflation.

#### **OPEB SPECIFIC ASSUMPTIONS (CONCLUDED)**



The chart above shows that the cost of providing health care is expected to increase over 50% in inflation-adjusted dollars over the next 20 years, using the "Moderate" health care increase assumption set. To put this in perspective, assuming health care increases are brought under control almost immediately, as in the "Aggressive" assumption set, implies future per capita health care costs will be expected to increase less than 20% over current levels. In addition to the per capita health care inflation, costs are expected to rise as the retiree population increases.

The selection of an investment return rate also has a major impact on the calculation of the reported GASB OPEB expense.

It is important to note that GASB Statements No. 43 and No. 45 require the selection of an interest rate assumption to be based on the expected long-term rate of return on the assets expected to pay the OPEB when due. GASB states that the return should be based on expected returns of:

- Plan assets if the sponsor has been contributing the ARC on a regular basis;
- The employer's general assets where no OPEB assets have been accumulated;
- A blend of plan and employer assets in cases where OPEB assets exist but the plan is contributing amounts less than the ARC.

#### **ACTUARIAL COST METHOD**

GASB Statement No. 45 provides some flexibility to governmental employers (and their actuaries) in the use of various actuarial cost methods. It should be noted that an actuarial cost method determines a contribution or expense by assigning portions of the present value of projected benefits to various years with the general goal of accruing the cost of benefits over the working lifetime of the employees. The choice of a particular method does not change the ultimate cost of the promised benefits.

The Entry Age Normal actuarial cost method has been used to calculate the GASB ARC for this valuation. Using the plan benefits, the present health premiums and a set of actuarial assumptions, the anticipated future payments are projected. The entry age method then provides for a systematic funding for these anticipated payments. The yearly ARC is computed to cover the cost of benefits being earned by covered members as well as to amortize a portion of the unfunded accrued liability. The amortization of the unfunded accrued liability was calculated as a level percent of payroll within each division. For an open group, if experience is in accordance with the assumptions used, the ARC will increase at approximately the same rate as active member payroll, and the ARC as a percentage of payroll will remain basically level on a year to year basis within each division. This is both an acceptable and reasonable cost method. The use of another actuarial cost method would produce different results.

#### **OPEB PRE-FUNDING**

Many employers fund retiree health care benefits using the pay-as-you-go (or cash disbursement) method. The employer's annual contribution for these benefits is equal to the actual disbursements during the year for health care benefits for retired employees. This method of funding will result in increasing contributions over time. Per capita cash disbursements will tend to increase from year to year as the cost of health care services, or the utilization of these services increase.

A Retiree Health Care Benefits Plan is similar to a defined benefit pension plan, in that promises are made to employees to provide them with a benefit payable at some future date. For defined benefit pension plan sponsors a common funding objective is to contribute annual amounts to a fund which will i) remain level as a percentage of active member payroll within each division, and ii) when combined with present assets and future investment return will be sufficient to meet the financial obligations of the Plan to current and future retirees.

The ultimate determination as to the level of pre-funding will be the result of decisions made in an attempt to reconcile the often conflicting needs of benefit security for members and fiscal responsibility for the State. The GASB accounting standards noted in the previous section of the report can factor into decisions concerning the level of pre-funding.

# SECTION B VALUATION RESULTS

#### DEVELOPMENT OF THE ANNUAL REQUIRED CONTRIBUTIONS FOR THE RETIREE HEALTH CARE BENEFITS PLAN AS OF JULY 1, 2009

(Illustrative ARC – 5.00%)

Contributions for	Development of the Annual Required Contributions for July 1, 2009 - June 30, 2010								
	Judges	Legislature	State Employees	Teachers	State Police	Total			
Total Normal Cost	\$ 624,014	\$ 772,698	\$ 16,480,220	\$ 0	\$ 2,736,340	\$ 20,613,272			
Annual Active Member Contribution	0	0	0	0	0	0			
Employer Normal Cost	624,014	772,698	16,480,220	0	2,736,340	20,613,272			
Amortization of Unfunded Actuarial Accrued Liabilities	488,578	962,189	23,225,974	1,338,419	1,943,625	27,958,785			
Amortization Period	29 Years	29 Years	29 Years	8 Years	29 Years				
Annual Required Contribution (ARC)	\$ 1,112,592	\$ 1,734,887	\$ 39,706,194	\$ 1,338,419	\$ 4,679,965	\$ 48,572,057			
Projected Payroll for the Fiscal Year Beginning July 1, 2009	\$11,283,546	\$1,816,823	\$589,491,714	N/A	\$18,232,881	N/A			
Annual Required Contribution (ARC) as a Percentage of Projected Payroll	9.86%	95.49%	6.74%	N/A	25.67%	N/A			

The assumptions used to calculate the results shown above include a 5.00% investment return rate. This rate is intended to be illustrative of the rate of return available with partial pre-funding.

The unfunded actuarial accrued liabilities were amortized as a level percent of active member payroll within each division. A 30-year amortization period for unfunded actuarial accrued liabilities is the maximum period that complies with GASB requirements.

## DETERMINATION OF UNFUNDED ACTUARIAL ACCRUED LIABILITY AS OF JUNE 30, 2007

#### (Illustrative UAAL – 5.00%)

	Judges	Legislature	State Employees	Teachers	State Police	Total
A. Present Value of Future Benefits						
<ol> <li>Retirees and Beneficiaries</li> </ol>	\$ 5,109,084	\$10,666,691	\$248,256,223	\$9,224,519	\$20,055,055	\$293,311,572
2. Vested Terminated Members	0	5,100,725	0	0	0	5,100,725
3. Active Members	10,393,224	12,362,229	461,064,989	_0	50,239,707	534,060,149
Total Present Value of Future Benefits	\$15,502,308	\$28,129,645	\$709,321,212	\$9,224,519	\$70,294,762	\$832,472,446
B. Present Value of Future Employer Normal Costs	3,638,170	4,785,821	145,690,683	0	23,152,167	177,266,841
C. Present Value of Future Contributions from						
Current Active Members	0	0	0	0	0	0
D. Actuarial Accrued Liability (ABC.)	\$11,864,138	\$23,343,824	\$563,630,529	\$9,224,519	\$47,142,595	\$655,205,605
E. Actuarial Value of Assets	0	0	0	0	0	0
F. Unfunded Actuarial Accrued Liability (DE.)	\$11,864,138	\$23,343,824	\$563,630,529	\$9,224,519	\$47,142,595	\$655,205,605
G. Funded Ratio (E./D.)	0%	0%	0%	0%	0%	0%

The Unfunded Actuarial Accrued Liability (UAAL) is not booked as an expense all in one year and does not appear in the Employer's Statement of Net Assets. Nevertheless, it is reported in the Notes to the Financial Statements and in the Required Supplementary Information. These are information sections within the employer's financial statements.

#### DEVELOPMENT OF THE ANNUAL REQUIRED CONTRIBUTIONS FOR THE RETIREE HEALTH CARE BENEFITS PLAN AS OF JULY 1, 2009

(ARC - 3.566%)

Contributions for	Development of the Annual Required Contributions for July 1, 2009 - June 30, 2010								
	Judges	Legislature	State Employees	Teachers	State Police	Total			
Total Normal Cost	\$ 840,245	\$ 1,120,409	\$ 23,669,740	\$ 0	\$ 3,597,559	\$ 29,227,953			
Annual Active Member Contribution	0	0	0	0	0	0			
Employer Normal Cost	840,245	1,120,409	23,669,740	0	3,597,559	29,227,953			
Amortization of Unfunded Actuarial Accrued Liabilities (Amortized over 30 years)	472,781	1,003,613	22,931,228	1,440,804	1,841,521	27,689,947			
Amortization Period	29 Years	29 Years	29 Years	8 Years	29 Years				
Annual Required Contribution (ARC)	\$ 1,313,026	\$ 2,124,022	\$ 46,600,968	\$ 1,440,804	\$ 5,439,080	\$ 56,917,900			
Projected Payroll for the Fiscal Year Beginning July 1, 2009	\$11,283,546	\$1,816,823	\$589,491,714	N/A	\$18,232,881	N/A			
Annual Required Contribution (ARC) as a Percentage of Projected Payroll	11.64%	116.91%	7.91%	N/A	29.83%	N/A			

The results on this page are calculated under the assumption that the employer funding policy is to contribute only the pay-as-you-go health care premium/claims contributions and have no plan assets. Therefore, under this policy the employer can assume an investment return assumption similar to that of the general fund earnings. The assumptions used to calculate the results shown above include a 3.566% investment return rate.

The unfunded actuarial accrued liabilities were amortized as a level percent of active member payroll within each division. A 30-year amortization period for unfunded actuarial accrued liabilities is the maximum period that complies with GASB requirements.

## DETERMINATION OF UNFUNDED ACTUARIAL ACCRUED LIABILITY AS OF JUNE 30, 2007

(UAAL - 3.566%)

	Judges	Legislature	State Employees	Teachers	State Police	Total
A. Present Value of Future Benefits						
<ol> <li>Retirees and Beneficiaries</li> </ol>	\$ 5,818,233	\$13,155,889	\$285,213,512	\$10,243,081	\$22,252,096	\$336,682,811
2. Vested Terminated Members	0	6,697,070	0	0	0	6,697,070
3. Active Members	13,535,974	17,651,924	633,360,038	_0	65,604,803	730,152,739
Total Present Value of Future Benefits	\$19,354,207	\$37,504,883	\$918,573,550	\$10,243,081	\$87,856,899	\$1,073,532,620
B. Present Value of Future Employer Normal Costs	5,330,037	7,740,780	239,035,671	0	33,237,314	285,343,802
C. Present Value of Future Contributions from						
Current Active Members	0	0	0	0	0	0
D. Actuarial Accrued Liability (ABC.)	\$ 14,024,170	\$29,764,103	\$679,537,879	\$10,243,081	\$54,619,585	\$788,188,818
E. Actuarial Value of Assets	0	0	0	0	0	0
F. Unfunded Actuarial Accrued Liability (DE.)	\$ 14,024,170	\$29,764,103	\$679,537,879	\$10,243,081	\$54,619,585	\$788,188,818
G. Funded Ratio (E./D.)	0%	0%	0%	0%	0%	0%

The Unfunded Actuarial Accrued Liability (UAAL) is not booked as an expense all in one year and does not appear in the Employer's Statement of Net Assets. Nevertheless, it is reported in the Notes to the Financial Statements and in the Required Supplementary Information. These are information sections within the employer's financial statements.

#### **COMMENTS**

**COMMENT A:** One of the key assumptions used in any valuation of the cost of postemployment benefits is the long-term rate of investment return on plan assets. Higher assumed investment returns will result in a lower Annual Required Contribution (ARC). Lower returns will result in a higher ARC. As requested by the State, we have calculated the liability and the resulting ARC using assumed investment returns of 5.00% and 3.566%. Our understanding is that the State is not pre-funding the ARC in the fiscal year ending June 30, 2010, therefore the assumed 3.566% should be used for reporting purposes under GASB. Results at 5.00% are for illustrative purposes only and reflect the impact of partial pre-funding.

**COMMENT B:** Based on the number of plan members as of this valuation, the plan sponsor is required by GASB to perform actuarial valuations at least biennially. An annual actuarial valuation will re-compute the required contribution rate each year. This will permit fluctuations and trends in experience to be reflected in the contribution rate on a regular basis. Legislation 2008-H7204 requires annual valuations.

**COMMENT C:** The contribution rates shown include amortization of the unfunded actuarial accrued liability over 8 years for Teachers and 29 years for all other groups. The maximum time period permitted by GASB Statement No. 45 is 30 years. A shorter amortization period would result in a higher ARC. Legislation 2008-H7204 requires a 30-year amortization period beginning June 30, 2006.

**COMMENT D:** Actual claims and/or premiums paid on behalf of retirees may be treated as employer contributions in relation to the ARC and act to reduce the NOO. For the fiscal year ending June 30, 2010, the amount of estimated claims and/or premiums paid by the employer on behalf of retirees (including the effect of the implicit rate subsidy) under GASB is projected to be \$34,393,690. This amount is broken down by division as \$591,019 for Judges, \$708,913 for Legislators, \$29,612,241 for State employees, \$1,310,702 for Teachers, and \$2,170,815 for Police. Additional information is provided in Section H.

#### **COMMENTS (CONCLUDED)**

COMMENT E: Actuarial assumptions were changed in this valuation. Demographic assumptions were changed in the June 30, 2006 pension valuations for the Employees' Retirement System of Rhode Island, the State Police Retirement Benefits and Trust, and the Judicial Retirement Benefits Trust, based on experience studies performed by the actuary for those systems. We are relying on the analysis performed by the Retirement Systems' actuary and recommend adopting the same demographic assumptions as those adopted by the Retirement Systems. In addition, we changed the Medicare election assumption for Judges from 100% electing Medicare at age 65 to 100% not electing Medicare at age 65, and for Legislators from 100% electing Medicare to 75% not electing Medicare. In addition, in anticipation of the retirements occurring before October 1, 2008, the election percentage for State employees was increased to 90%, the retiree liability was adjusted 110%, and the expected payroll for State employees was adjusted 82.5% to reflect a smaller expected future workforce.

The impact of the assumption changes on the Annual Required Contribution and the Unfunded Actuarial Accrued Liability at 5.00% for the different groups was as follows:

Change In										
Millions	Judges	L	egislature	Stat	te Employees	1	Teachers	Sta	ate Police	Total
\$ ARC	\$ 1.2	\$	1.9	\$	1.4	\$	(0.6)	\$	0.3	\$ 4.2
% of Payroll ARC	10.61%		102.65%		0.89%		-0.06%		2.12%	0.36%
Unfunded AAL	\$ 12.9	\$	22.4	\$	12.4	\$	(2.4)	\$	(0.7)	\$ 44.5

Overall, there was a decrease in ARC and UAAL due to favorable health care experience.

# SECTION C SENSITIVITY ANALYSIS

## SENSITIVITY ANALYSIS POSTEMPLOYMENT HEALTH INSURANCE -- SENSITIVITY TESTS

Actuarial valuations deal with the cost of benefits to be paid in the future. The payments considered will range from one month in the future to decades from the valuation date (for a young, newly hired employee who may retire many years from now and live many years after that). In order to establish a present day cost for these future benefit obligations, the actuary bases the valuation on a number of assumptions about future occurrences. The occurrences that must be considered include employee turnover, pay increases, disablement, retirements, deaths and investment income on anticipated plan assets.

When the benefits being valued are health care benefits, a key factor is the future cost of the medical benefits being promised. This is projected using the current cost of the System's health care benefits and assumed future health care cost increases. The final cost of providing retiree health care benefits will depend upon how the charges for health care services actually increase in the future.

In order to demonstrate how the cost of these benefits can vary depending upon future health care cost increases, we have performed additional valuations based upon alternative health care cost increase assumptions. The schedules on pages C-2 and C-3 compare (i) the computed cost of the retiree health care benefits using the valuation assumptions to (ii) results of alternate valuations. One of the alternate valuations is based upon an optimistic health care cost increase assumption. The other is based upon a more pessimistic health care cost increase assumption. The schedule on page H-9 exhibits the health care cost increase assumptions used in the valuation and the sensitivity analysis.

## SENSITIVITY ANALYSIS\* FOR THE FISCAL YEAR BEGINNING JULY 1, 2009

The selection of future health care cost increases is one of the key assumptions in determining plan liabilities. If the health care cost trend rates upon which the calculation of the Annual Required Contribution is based were changed to either the pessimistic or optimistic trends noted on page H-9, the annual contribution (illustrated using entry age 8-year amortization for Teachers and entry age 29-year amortization for all other groups) would change as follows.

#### **JUDGES**

Fiscal Year beginning July 1, 2009 Contributions/Payroll for	Intermediate	Pessimistic	Optimistic		
Normal cost of benefits	\$ 624,014	\$ 760,918	\$ 565,820		
Unfunded actuarial accrued liabilities	\$ 488,578	\$ 576,589	\$ 447,957		
Annual Required Contribution (ARC) ARC as a percentage of projected payroll Projected Annual Payroll	\$ 1,112,592 9.86% \$11,283,546	\$ 1,337,507 11.85% \$11,283,546	\$ 1,013,777 8.98% \$11,283,546		

#### **LEGISLATURE**

Fiscal Year beginning July 1, 2009 Contributions/Payroll for	Intermediate	Pessimistic	Optimistic
Normal cost of benefits	\$ 772,698	\$ 942,192	\$ 700,637
Unfunded actuarial accrued liabilities	\$ 962,189	\$ 1,148,777	\$ 878,252
Annual Required Contribution (ARC) ARC as a percentage of projected payroll Projected Annual Payroll	\$ 1,734,887 95.49% \$1,816,823	\$ 2,090,969 115.09% \$1,816,823	\$ 1,578,889 86.90% \$1,816,823

<sup>\*</sup> Based on a 5% discount rate.

# SENSITIVITY ANALYSIS\* FOR THE FISCAL YEAR BEGINNING JULY 1, 2009 (CONCLUDED)

#### **STATE EMPLOYEES**

Fiscal Year beginning July 1, 2009 Contributions/Payroll for	Intermediate	Pessimistic	Optimistic
Normal cost of benefits	\$ 16,480,220	\$ 20,095,210	\$ 14,943,946
Unfunded actuarial accrued liabilities	\$ 23,225,974	\$ 27,352,416	\$ 21,339,600
Annual Required Contribution (ARC) ARC as a percentage of projected payroll Projected Annual Payroll	\$ 39,706,194 6.74% \$589,491,714	\$ 47,447,626 8.05% \$589,491,714	\$ 36,283,546 6.16% \$589,491,714

#### **TEACHERS**

Fiscal Year beginning July 1, 2009 Contributions/Payroll for	Intermediate	Pessimistic	Optimistic			
Normal cost of benefits	\$ 0	\$ 0	\$ 0			
Unfunded actuarial accrued liabilities	\$ 1,338,419	\$ 1,441,374	\$ 1,235,463			
Annual Required Contribution (ARC) ARC as a percentage of projected payroll Projected Annual Payroll	\$ 1,338,419 N/A N/A	\$ 1,441,374 N/A N/A	\$ 1,235,463 N/A N/A			

#### **STATE POLICE**

Fiscal Year beginning July 1, 2009 Contributions/Payroll for	Intermediate	Pessimistic	Optimistic
Normal cost of benefits	\$ 2,736,340	\$ 3,310,249	\$ 2,492,396
Unfunded actuarial accrued liabilities	\$ 1,943,625	\$ 2,277,287	\$ 1,788,646
Annual Required Contribution (ARC) ARC as a percentage of projected payroll Projected Annual Payroll	\$ 4,679,965 25.67% \$18,232,881	\$ 5,587,536 30.65% \$18,232,881	\$ 4,281,042 23.48% \$18,232,881

<sup>\*</sup> Based on a 5% discount rate.

### **SECTION D**

### **BENEFIT PROJECTIONS**

#### STATE OF RHODE ISLAND 20-YEAR BENEFIT PROJECTIONS INTERMEDIATE TREND RATES

The columns titled "Net Health Care Benefits" is the amount that we estimate can be applied to the funding of retiree health insurance premiums in various years. These amounts are net of premiums paid by retirees. At least in the first few years this net amount will exceed the amount actually charged by your Health Care Provider for retirees because your Health Care Provider does not provide separate rates by age and sex. In our opinion the difference can be applied to the normal active member portion of your Health Care Provider charges. This matter should be reviewed by the auditor and possibly legal counsel if a trust is involved.

Year						
Ending _	Net Health Care Benefits  Indices Logislature State Employees Toochers State Police					
June 30,	Judges	Legislature	State Employees	Teachers	State Police	Total
2010	\$591	\$709	\$29,612	\$1,311	\$2,171	\$34,394
2011	646	794	31,106	1,187	2,382	36,115
2012	689	878	31,719	987	2,584	36,857
2013	731	957	32,106	663	2,791	37,248
2014	767	1,037	32,723	469	2,931	37,927
2015	815	1,112	33,275	374	3,129	38,705
2016	878	1,185	34,059	282	3,521	39,925
2017	919	1,273	35,122	243	3,774	41,331
2018	972	1,363	36,117	193	4,063	42,708
2019	1,024	1,455	36,911	201	4,439	44,030
2020	1,048	1,547	37,922	215	4,868	45,600
2021	1,068	1,631	38,915	222	5,335	47,171
2022	1,106	1,715	39,612	234	5,666	48,333
2023	1,157	1,797	40,353	253	6,069	49,629
2024	1,194	1,879	41,144	251	6,339	50,807
2025	1,216	1,957	42,021	263	6,734	52,191
2026	1,223	2,030	42,821	271	7,001	53,346
2027	1,215	2,102	43,846	270	7,081	54,514
2028	1,203	2,170	45,199	277	7,129	55,978
2029	1,187	2,236	46,474	270	7,157	57,324

#### STATE OF RHODE ISLAND JUDGES 20-YEAR BENEFIT PROJECTIONS INTERMEDIATE TREND RATES

Year Ending June 30,	Net Expected l Retirees	Retiree Health Pa Deferred	yments on Behalf Employees	of Present Total
2010	\$402	\$0	\$ 189	\$ 591
2011	416	0	230	646
2012	424	0	265	689
2013	426	0	305	731
2014	424	0	343	767
2015	418	0	397	815
2016	408	0	470	878
2017	395	0	524	919
2018	381	0	591	972
2019	365	0	659	1,024
2020	347	0	701	1,048
2021	328	0	740	1,068
2022	308	0	798	1,106
2023	288	0	869	1,157
2024	267	0	927	1,194
2025	247	0	969	1,216
2026	226	0	997	1,223
2027	206	0	1,009	1,215
2028	187	0	1,016	1,203
2029	169	0	1,018	1,187

#### STATE OF RHODE ISLAND LEGISLATORS 20-YEAR BENEFIT PROJECTIONS INTERMEDIATE TREND RATES

Year						
<b>Ending</b>	Net Expected	Net Expected Retiree Health Payments on Behalf of P				
June 30,	Retirees	Deferred	Employees	Total		
2010	\$ 474	\$ 132	\$ 103	\$ 709		
2011	510	150	134	794		
2012	543	170	165	878		
2013	571	189	197	957		
2014	597	205	235	1,037		
2015	618	220	274	1,112		
2016	631	237	317	1,185		
2017	649	255	369	1,273		
2018	665	272	426	1,363		
2019	681	288	486	1,455		
2020	695	304	548	1,547		
2021	708	319	604	1,631		
2022	719	334	662	1,715		
2023	728	348	721	1,797		
2024	736	361	782	1,879		
2025	742	374	841	1,957		
2026	745	386	899	2,030		
2027	746	396	960	2,102		
2028	744	406	1,020	2,170		
2029	740	414	1,082	2,236		

# STATE OF RHODE ISLAND STATE EMPLOYEES 20-YEAR BENEFIT PROJECTIONS INTERMEDIATE TREND RATES

Year Ending	Net Expect	ed Retiree Health	Payments on Behalf	of Present
June 30,	Retirees	Deferred	Employees	Total
2010	\$21,129	\$ 0	\$ 8,483	\$29,612
2011	21,297	0	9,809	31,106
2012	20,565	0	11,154	31,719
2013	19,580	0	12,526	32,106
2014	18,700	0	14,023	32,723
2015	17,768	0	15,507	33,275
2016	16,827	0	17,232	34,059
2017	16,051	0	19,071	35,122
2018	15,360	0	20,757	36,117
2019	14,540	0	22,371	36,911
2020	13,895	0	24,027	37,922
2021	13,315	0	25,600	38,915
2022	12,591	0	27,021	39,612
2023	12,075	0	28,278	40,353
2024	11,703	0	29,441	41,144
2025	11,381	0	30,640	42,021
2026	10,995	0	31,826	42,821
2027	10,577	0	33,269	43,846
2028	10,159	0	35,040	45,199
2029	9,728	0	36,746	46,474

#### STATE OF RHODE ISLAND TEACHERS 20-YEAR BENEFIT PROJECTIONS INTERMEDIATE TREND RATES

Year Ending	Net Expected	d Retiree Health	alth Payments on Behalf of Present				
June 30,	Retirees	Deferred	Employees	Total			
2010	\$1,311	\$0	\$0	\$1,311			
2011	1,187	0	0	1,187			
2012	987	0	0	987			
2013	663	0	0	663			
2014	469	0	0	469			
2015	374	0	0	374			
2016	282	0	0	282			
2017	243	0	0	243			
2018	193	0	0	193			
2019	201	0	0	201			
2020	215	0	0	215			
2021	222	0	0	222			
2022	234	0	0	234			
2023	253	0	0	253			
2024	251	0	0	251			
2025	263	0	0	263			
2026	271	0	0	271			
2027	270	0	0	270			
2028	277	0	0	277			
2029	270	0	0	270			

#### STATE OF RHODE ISLAND STATE POLICE 20-YEAR BENEFIT PROJECTIONS INTERMEDIATE TREND RATES

Year Ending	Net Expected Retiree Health Payments on Behalf of Pres				
June 30,	Retirees	Deferred	Employees	Total	
2010	\$2,004	\$0	\$ 167	\$2,171	
2011	2,034	0	348	2,382	
2012	1,970	0	614	2,584	
2013	1,926	0	865	2,791	
2014	1,839	0	1,092	2,931	
2015	1,752	0	1,377	3,129	
2016	1,744	0	1,777	3,521	
2017	1,610	0	2,164	3,774	
2018	1,429	0	2,634	4,063	
2019	1,279	0	3,160	4,439	
2020	1,159	0	3,709	4,868	
2021	1,048	0	4,287	5,335	
2022	927	0	4,739	5,666	
2023	828	0	5,241	6,069	
2024	610	0	5,729	6,339	
2025	526	0	6,208	6,734	
2026	410	0	6,591	7,001	
2027	336	0	6,745	7,081	
2028	320	0	6,809	7,129	
2029	247	0	6,910	7,157	



#### RETIREE PREMIUM RATE DEVELOPMENT

The initial premium rates were developed for both pre-65 and post-65 retired participants. A self-insured health plan administered by United Healthcare (UHC) is offered to pre-65 and post-65 retirees. In addition, a fully-insured UHC Medicare HMO plan is also available to post-65 retirees. Pre-65 retirees have both medical and drug benefits. Post-65 retirees receive only medical coverage through the State's health plan.

For the self-insured plan, the initial premiums are calculated based on the group's own experience, separately for pre-65 and post-65 retirees. Historical claim experience for the period from January 2006 to December 2007 was projected to the valuation period (i.e., July 1, 2007 to June 30, 2008) on an incurred claim basis and adjusted for trend, claim fluctuation and loaded for administrative expenses. A per member weighted average cost based on the projected experience was developed to be used as the initial premiums in the valuation. Note that RIPTA claims were excluded from the development since the RIPTA group is not covered under the State's Retiree Health Care Benefits Plan.

Both the "Active employee plan" and the "early retiree plan" have the following plan design changes effective January 1, 2009 for all retirees:

- Urgent Care co-pay will increase from \$10 to \$35.
- Emergency room co-pay will increase from \$25 to \$100 (Co-pay is waived if you are admitted to the hospital.)
- Specialist office visit co-pay will increase from \$10 to \$20 (includes all physicians other than primary care physicians) Note: Primary Care office visit co-pay will remain at \$10 (includes internal medicine, family practice, pediatrics and geriatrics).
- The prescription drug co-pay for a 31-day supply at a retail pharmacy will change to a 3-tier structure as follows: Tier 1 \$5, Tier 2 \$20, Tier 3 \$40.
- Mail-order network pharmacies: A three-month supply of a prescription drug may be obtained with payment of two co-payments. The maximum fill is a three-month supply.

These changes are expected to save 4% on pre-65 costs so the pre-65 per capita costs were reduced by 4% to reflect these plan changes.

Pre-65 retirees that are required to pay the Early Retiree rate pay the full cost of their benefits and therefore will not generate a liability for the state. Therefore, these Early Retirees are not valued.

#### RETIREE PREMIUM RATE DEVELOPMENT (CONCLUDED)

Age graded and sex distinct premiums are utilized in this valuation. The premium developed by the preceding process is appropriate for the unique age and sex distribution currently existing.

Over the future years covered by this valuation, the age and sex distribution will most likely change. Therefore, our process "distributes" the average premium over all age/sex combinations and assigns a unique premium for each combination. The age/gender specific premiums more accurately reflect the health care costs and utilization at that age.

The following are monthly one-person premiums for self-insured medical and prescription drug benefits at select ages:

### Current and Future Retirees Pre-65 Participants

1 10-05 1 at ucipants							
Age	Male	Female	_				
45	\$329.85	\$431.83	_				
50	446.25	505.63					
55	583.25	599.52					
60	732.72	704.31					

The following are monthly one-person premiums for self-insured and fully-insured medical benefits at select ages:

**Current Retirees For Those Eligible for Medicare** 

PPO					HM	Ю		
Age		Male		Female		Male		Female
65	\$	154.76	\$	142.51	I.	\$ 92.45	\$	85.13
70		178.51		160.52		106.64		95.89
75		198.18		175.88		118.39		105.07

For future retirees, we assume that 22% will enter the fully insured HMO plan at age 65 (same distribution as current retirees). Therefore, a blended post 65 premium is used for future retirees (22% of the fully-insured premium and 78% of the self-insured premium).

The undersigned is a Member of the American Academy of Actuaries (M.A.A.A.) and meets the Qualification Standards of the American Academy of Actuaries to certify the per capita retiree health care rates shown above.

Suar Mouris

Brian T. Morris

# SECTION F PLAN EXPERIENCE REVIEW

# PLAN EXPERIENCE REVIEW

## **Judges**

			Removed During Year									
	No. Added											Active
	During	Nor	mal			Die	d-in	7	<b>Termina</b>	ations		Members
	Biennium	Retire	ement	Disa	bled	Ser	vice	Vested	Other	To	tal	End of
Year	A	A	E	A	E	A	E	A	A	A	E	Year
2005												44
2007	24	1	3.0	0	0.0	1	0.8	0	1	1	0.0	65

# Legislators

			Removed During Year									
	No. Added											Active
	During	Nor	mal			Die	d-in	т	<b>Termin</b>	ations		Members
	Biennium	Retir	ement	Disa	bled	Ser	vice	Vested	Other	To	tal	End of
Year	A	A	E	A	E	A	E	A	A	A	E	Year
2005												113
2007	15	0	12.8	0	0.4	0	0.8	8	8	16	7.9	112

## **State Employees**

			Removed During Year									
	No. Added											Active
	During	No	rmal			Die	d-in		Termiı	nations		Members
	Biennium	Reti	rement	Disa	bled	Ser	vice	Vested	Other	To	tal	End of
Year	A	A	E	A	E	A	E	A	A	A	E	Year
2005												12,786
2007	1,569	922	3,237.9	1	49.3	21	38.8	108	732	840	698.0	12,571

A = ActualE = Expected

### PLAN EXPERIENCE REVIEW

#### **Teachers**

				Removed During Year									
		No. Added											Active
		During	No	rmal			Die	d-in		Termin	nations		Members
		Biennium	Retin	rement	Disa	bled	Ser	vice	Vested	Other	To	tal	End of
	Year	A	A	E	A	E	A	E	A	A	A	E	Year
	2005												12,786
L	2007	1,569	922	3,237.9	1	49.3	21	38.8	108	732	840	698.0	12,571

A = ActualE = Expected

#### **State Police**

			Removed During Year									
	No. Added											Active
	During	Nor	mal			Die	d-in	]	Termina (	ations		Members
	Biennium	Retir	ement	Disa	bled	Ser	vice	Vested	Other	To	tal	End of
Year	A	A	E	A	E	A	E	A	A	A	E	Year
2005												216
2007	3	4	2.0	0	1.9	0	0.2	0	1	1	0.4	214

A = ActualE = Expected

Article 4, Section 36-12.1 – 18 requires an actuarial investigation into the mortality, service and compensation experience of the members and beneficiaries of the OPEB system. The results in this section show the overall analysis of actual versus expected experience over the 2-year period from June 30, 2005 through June 30, 2007. In some instances, due to poor data quality, assumptions were made regarding actual decrements. Certain demographic assumptions were changed based on the experience studies for the three State Retirement Systems affecting members of this plan. As the actuary for the OPEB plan, we are relying on the experience studies performed by the Retirement Systems' actuary and recommend adopting their assumption changes.

# **SECTION G**

# SUMMARY OF BENEFIT PROVISIONS AND VALUATION DATA

This is a brief summary of the State of Rhode Island Retiree Health Care Benefits Plan provisions in effect as of June 30, 2007. In the event that any description contained herein differs from the actual eligibility or benefit, the appropriate Plan Sponsor Statute and/or employee contract will prevail.

#### Benefits Prior to 2008-H7204 Article 4

#### PLAN PARTICIPANTS

All members of the Employees' Retirement System of Rhode Island (ERSRI), including State Employees, Legislators, and Certified Public School Teachers, with the exception of municipal employees are eligible to receive some form of State sponsored retiree health care benefits. In addition State Judges and Legislators may purchase the active health care benefits at the active rate for their lifetime and State Police Officers receive the active health care benefits at no cost to the retirees up to age 65.

The State provides two types of health care benefits. The Tier I subsidy provides that the State will pay the portion of the cost of post-retirement health care for the retiree and any dependents above the active group rate. The retiree pays the active monthly rate, and the State pays the difference between the active group rate and the early retiree rate. This subsidy is not based upon years of service and ends at age 65. In addition to the Tier I benefits, the state pays a portion of the cost of post-retirement health care above the Tier I costs for the retiree based upon the age and service of the retiree, which is referred to as the Tier II benefits.

#### BENEFIT ELIGIBILITY – NORMAL RETIREMENT

Members of ERSRI are eligible to receive a portion of their post-retirement health insurance costs paid by the State if they retire with 10 or more years of service. Eligibility conditions for retirement are:

**State Police:** Members are eligible for retirement after completion of 20

years of service. (The Superintendent of State Police may retire on or after age 60 if he has credit for 10 years of

service.)

**Employee Retirement** 

**System:** Age 60 with 10 years of service or any age with 28 years of

service for those employees with ten or more years of service prior to July 1, 2005. For those employees with less than 10 years of service prior to July 1, 2005, the employee must be age 59 with at least 29 years of service, age 65 with ten years of service, or age 55 with 20 years of

service.

Additional eligibility conditions apply to the following groups:

**RN members:** Age 50 with 25 years of service or

**Correctional Officers:** Age 50 with 20 years of service

**Legislators:** Age 55 with 8 years of service or any age with 20 years of

service.

#### Benefits Prior to 2008-H7204 Article 4

#### BENEFIT AMOUNT - NORMAL RETIREMENT

The State will pay for a portion of the post-retirement health care as follows:

**Judiciary Member:** May purchase active employee package for life.

Member and spouse pay entire active premium for the plan.

**Legislators:** May purchase active employee package for life.

Member and spouse pay entire active premium for the plan.

Note: Former legislators who retire as state employees are entitled to continue with the active medical plan, dental, and vision riders and they receive the state subsidy on their individual medical insurance (active plan or other retiree

plan) for life.

State Police: Member, Spouse, and Dependents are eligible for active

package. State pays entire cost for member, spouse, and dependents up to age 65. At age 65, active coverage ceases if member has worked 40 quarters while participating in Medicare. If member is not Medicare eligible, the State pays for member and spousal coverage for active package. Member may purchase Post-65 coverage through the state if member is Medicare eligible. There is no state subsidy if

the member is Medicare-eligible.

**Teachers:** State pays for the portion of the cost of post-retirement

health care for the retiree and any dependents above the active group rate, which is referred to as the **Tier 1 Benefits**. All Tier 1 benefits end at age 65 provided that

the teacher is Medicare Eligible.

Teachers under age 65 – The teacher and spouse may purchase early retiree package (individual or family) at the

rate the active employees pay.

Teachers 65 or older and Medicare-eligible – The teacher and spouse may only purchase a Post-65 benefit plan. The

teacher and spouse pay the full cost.

Teachers 65 or older and NOT Medicare eligible – The teacher and spouse may continue to purchases the early

retiree package for the same rates as under 65.

#### Benefits Prior to 2008-H7204 Article 4

All Other Members Retiring prior to 7/1/89: State pays for the portion of the cost of post-retirement health care for the retiree and any dependents above the active group rate (Tier 1 Benefits). All Tier 1 benefits end at age 65. In addition, from January 1, 1986 to July 1, 1989, there were several early retirement incentive windows that granted additional health care benefits to those that retired within these periods.

Medicare eligible State employees, Teachers and State Police are required to transition to Plan 65 at age 65. (See page H-12.) Judges, Legislators, and disabled retirees are not.

#### Benefits Prior to 2008-H7204 Article 4

## BENEFIT AMOUNT - NORMAL RETIREMENT - CONTINUED

All Other Members Retiring after 7/1/89: In addition to the Tier 1 benefits, the state pays a portion of the cost of post-retirement health care above the Tier 1 costs for the retiree based on the age and service of the retiree (see chart below). This additional benefit is referred to as the **Tier 2 Benefit**. Spouses are not eligible for the Tier 2 benefit. All Tier 1 benefits end at age 65, however, Tier 2 benefits continue for retirees only at age 65.

Note:

Although Article 7 Chapter 117 of the Public Laws of 2005 amended the retirement system statute to institute a minimum retirement age for all non-vested employees, these changes were not reflected in RIGL Section 36-12-4, which relates to post employment health benefits. Because this is a potential liability, the chart below has not been modified.

Retiree Age Below Age 60						
Service	Amount of Cost Paid by State					
Under 28	0%					
28-34	90%					
35+	100%					

Retiree Age from Age 60 to Age 65						
Service	Amount of Cost Paid by State					
0 - 10	0%					
10 – 15	50%					
16 – 22	70%					
23 – 27	80%					
28+	100%					

Retiree Age Greater than Age 65						
Service	Amount of Cost Paid by State					
10 – 15	50%					
16 – 19	70%					
20 – 27	90%					
28+	100%					

#### Benefits Prior to 2008-H7204 Article 4

#### **DEFERRED RETIREMENT**

Members who terminate active employment with the State may be entitled to deferred coverage for post-retirement health care benefits if they have 10 years of service at the time of their termination and they leave their pension contributions on deposit with ERSRI.

The benefit commencement is coincident with the normal retirement eligibility conditions described above. The amount of the benefit is based on age and service as described above.

Effective June 30, 2008, deferred coverage is not available for current and future members who terminate active employment but are not eligible to retire immediately. Employee must immediately retire for eligibility for retiree health care through the State.

#### **DISABLED RETIREMENT**

All members (other than Teachers and State Police) who retire with a disability benefit are eligible to purchase the individual or family active package (at full active cost) prior to age 60. Upon reaching age 60 (with 10 years of service), they may continue with the active package, and will also get the Tier 2 benefit (subsidy based on age and years of service).

Teachers who retire on a disability pension are not entitled to the active package, dental coverage, or vision coverage. Teachers qualify only for the Early Retiree Plan and are not eligible for Tier 2 benefits.

State Police troopers are eligible for 100% employer paid Active package (health, dental, and vision) until becoming eligible for Medicare. If a trooper never becomes eligible for Medicare then the state must continue to pay 100% of the Active package. Upon being eligible for Medicare, they revert to Plan 65 through the retirement system and pay the entire cost.

#### **SURVIVORS BENEFITS**

All Members except State Police: Survivors of retirees or active members who die in service are

entitled to post-retirement health care benefits if and only if they are entitled to survivor pension benefits from ERSRI. The amount paid by the State is the amount above the group rate for an active member. Pre-65 beneficiaries receive a Tier 1 benefit,

while Post-65 beneficiaries pay the entire premium.

**State Police:** Survivors of retirees or active members continue active coverage.

State pays full cost for active health care benefits if survivor is under age 65. For members over age 65 State pays entire active package, unless member was Medicare eligible at time of death. If survivor is Medicare eligible, State pays nothing. (Survivor may purchase Post-65 health care coverage through the State)

may purchase Post-65 health care coverage through the State.)

#### Benefits Prior to 2008-H7204 Article 4

#### MEDICARE – ELIGIBLE

**Disabled:** Members may continue with the active package, but the State

pays only a certain percentage of the MediGap amount based on

years of service and vesting.

**Non-Disabled**: Tier 1 benefits are not paid by the State. For retired members,

other than Teachers and State Police, State pays a percentage of Medicare costs depending on member service. Dependents pay 100% of health care benefits. The State pays the entire cost of benefits to the State Police retired members and spouses if the

retiree is not Medicare eligible.

**State Police:** If the retiree and/or spouse are Medicare eligible, they pay the

entire amount of the Post-65 plan. There is no state subsidy for

retirees that are Medicare eligible.

If the retiree is not Medicare eligible, the State pays the entire cost of the active plan benefits for the State Police retired members and spouses. (Note: The majority of State Police are

Medicare eligible).

This is a brief summary of the State of Rhode Island Retiree Health Care Benefits Plan provisions in effect as of June 30, 2007. In the event that any description contained herein differs from the actual eligibility or benefit, the appropriate Plan Sponsor Ordinance and/or employee contract will prevail.

#### State Employees (2008-H7204 Article 4)

#### Early Retirees

- The State offers its self-insured health plan administered by United Healthcare to early retirees (under age 65) and their spouses with both medical and drug benefits.
- For all employees retiring after Sept. 30, 2008, the Tier 1 subsidy ends. All costs and cost sharing is based on the actual cost of the plan, not the lower active employee rate. The State will also offer an alternate plan with reduced benefits at the same rate paid by active employees.
- <u>Employees retiring after Sept. 30, 2008</u> would have to have at least 20 years of service and be age 59 to be eligible for a State subsidy. All eligible would pay a 20% cost share on the actual cost of the plan.

Creditable		State-	Retiree-
Service	Age	Paid	Paid
< 20 years	any	0%	100%
20+	< 59	0%	100%
20+	59+	80%	20%

- Those retiring with less than 20 years of service have to pay the full price of the plan chosen. Those retiring before age 59 with at least 20 years of service receive the 80% subsidy at age 59.
- For all current retirees and those retiring <u>before Oct. 1, 2008</u>, Article 4 amends the Tier 2 subsidy table to read "age at retirement" to clarify that the State subsidy for those with 28 to 35 years of service does not increase from 90% to 100% when the retiree turns 60.
- At age 65, State retirees must purchase Medicare Part B (deducted from their Social Security checks) and enroll in a Medicare Supplemental plan. There are 2 choices for State-sponsored plans: a State self-insured plan with no pharmacy benefit or a fully-insured Medicare HMO plan which includes Medicare Part D for pharmacy coverage.
- There is no post-65 Tier 1 subsidy. Retiree share is based on actual plan cost. Currently, that is \$2,157 for Plan 65 and \$1,284 for the HMO choice.

#### **Teachers (2008-H7204 Article 4)**

- Most retired teachers receive health benefits from their municipality.
- For those that do not, the State offers its self-insured health plan administered by United Healthcare to early retirees and their spouses with both medical and drug benefits. Post-65 retirees who are eligible for Medicare may select from a State's self-insured plan or a fully-insured Medicare HMO plan. Teachers not eligible for Medicare continue the same coverage as early retirees.
- For all teachers retiring after Sept. 30, 2008, Tier 1 subsidy ends. All costs will be based on the actual cost of the plan not the lower active employee rate. There is no other cost sharing by the State. The State will also offer an alternate plan with reduced benefits at the same rate paid by active employees.
- There is no post-65 Tier 1 subsidy. Retiree share is based on actual plan cost. Currently, that is \$2,157 for Plan 65 and \$1,284 for the HMO choice.

#### **Disabled (2008-H7204 Article 4)**

- All State employee members who retire with a disability benefit may purchase the active
  employee plan at the active rate until age 59. From ages 59 to 65, they are only eligible to
  purchase the early retiree plan at its actual cost or a Medicare supplemental plan, both with state
  cost-sharing.
- Current disability retirees not 65 as of September 30, 2008 and future retirees must transition to a State sponsored Medicare supplement plan at age 65 if eligible to do so.
- All cost sharing language for disability retirees now appears separately from the statutes for regular retirees. This includes provisions to "grandfather" certain current retirees into former cost sharing terms.
- Those who retired prior to September 30, 2008 and are at least 60 as of that date are subject to the former cost sharing provisions, which are restated in a new section of law, until they reach age 65. The cost sharing and the plan to which it applies depends on age as follows:
  - o <u>From ages 60 to 65</u>, the retiree may get the active plan at the active rate, and State cost sharing on that rate is as follows.

Years of Service	State's Share	Employee's Share
10-15	50%	50%
16-22	70%	30%
23-27	80%	20%
28+	100%	0%

O <u>Upon turning age 65 on or after October 1, 2008</u>, the retiree must transition to a State sponsored Medicare supplement plan at age 65 if eligible to do so. Cost sharing on that plan is as follows:

Years of Service	State's Share	Employee's Share
0-10	0%	100%
10-20	50%	50%
20+	80%	20%

O Those at least aged 65 as of Sept. 30, 2008 are "grandfathered" into the former terms. This means they may keep the active plan at the active rate, but the State cost sharing is based on the cost of the Medicare plan. The employee pays a share of that plan's cost, shown in the table below, and any excess cost if she/he remains on the active employee plan.

Years of Service	State's Share	Employee's Share
10-15	50%	50%
16-19	70%	30%
20-27	90%	10%
28+	100%	0%

• Future retirees and those who have not turned 60 as of September 30, 2008 would be subject to cost sharing and plans more in line with other Article 4 changes. The percentages apply to the early retiree plan at its actual cost for those aged 59-65 and the Medicare Supplemental plans after that.

		1.1
Years of Service	State's Share	Employee's Share
0-10	0%	100%
10-20	50%	50%
20+	80%	20%

# SUMMARY OF PLAN PROVISIONS AS AMENDED EFFECTIVE JUNE 30, 2008 RETIREE HEALTH CARE BENEFITS PLAN (CONCLUDED)

#### State Police (2008-H7204 Article 4)

- No governing statutes provided through collective bargaining agreement eff. May 2006 through April 2009.
- Article 4 has no impact other than to require that the benefits be funded on an actuarial basis rather than pay as you go.

#### **Judges (2008-H7204 Article 4)**

- No governing statutes provided as a matter of past practice.
- Article 4 has no impact on this population. The retired employees' payments for this coverage and the state's expenses will be handled through the OPEB trust fund.

#### Legislators (2008-H7204 Article 4)

• Article 4 has no impact on this population. The retired employees' payments for this coverage and the state's expenses will be handled through the OPEB trust fund

This is a brief summary of the State of Rhode Island Retiree Health Care Benefits Plan provisions in effect as of June 30, 2007. In the event that any description contained herein differs from the actual eligibility or benefit, the appropriate Plan Sponsor Statute and/or employee contract will prevail.

# SUMMARY OF KEY MEDICAL AND PRESCRIPTION DRUG BENEFITS FOR EARLY RETIREES

# **Early Retirees: United Health Care PPO**

Benefit	In-Network	Out-of-Network
Individual Deductible:	None	None
Out-of-Pocket Maximum:	None	\$3,000 per person/year; \$9,000 per family/year
Preventive Services:	Covered in Full	20% co-pay
Doctor's Charges (Office): Non-Routine Routine Preventive	\$20 co-pay \$10 co-pay	20% co-pay 20% co-pay
Emergency Care:	\$100 co-pay	\$25 co-pay
Hospital Services: Unlimited days at a general hospital; 45 days per calendar year at specialty hospitals or in a general hospital for specialty services	Covered in Full	20% co-pay
Diagnostic X-Ray and Laboratory:	Covered in Full	20% co-pay
Prescription Drugs:	\$5/\$20/\$40	20% co-pay
Dental Services – Accident Only	Covered in Full	Covered in full
Durable Medical Equipment Inpatient	Covered in Full	20% co-pay
Durable Medical Equipment Outpatient	20% co-pay	20% co-pay
Hospice Care	Covered in Full	20% co-pay
House Calls	\$10 per visit	20% co-pay
Infertility Services	20% co-pay	20% co-pay
Nutritional Services – 6 visits per year	\$10 per visit	20% co-pay
Private Duty Nursing	Covered in Full	20% co-pay
<b>Urgent Care Services</b>	\$35 Per visit	20% co-pay

# SUMMARY OF KEY MEDICAL AND PRESCRIPTION DRUG BENEFITS FOR POST-65 RETIREES OPTION 1

# Post-65 Retirees Option #1: United Health Care Plan 65 (Medicare Primary Plan)

Benefit	Coverage
Individual Deductible:	Medicare Part B
Out-of-Pocket Maximum:	None
Preventive Services:	Covered in Full
Doctor's Charges (Office):	Covered in Full
Hospital Services:	Days 1-60: Covered in Full Days 61-90 Covered in Full 60 lifetime reserve days Covered in Full 365 additional days: 10% co-pay after lifetime reserve days exhausted
Skilled Nursing Facility:	Days 1-20: Covered in Full Days 21-100: Covered in Full Days 101 + Retiree pays 100%
Home Health Care:	Covered in Full
Diagnostic X-Ray and Laboratory:	Covered in Full
Ambulance (emergency only) Durable Medical Equipment:	Covered in Full
Prescription Drugs:	No Coverage
Blood	First 3 Pints Covered in Full
<b>Emergency Room Care</b>	Covered in Full
Eye Examinations	No Coverage
Non-Routine Vision Care	Covered in Full
Hospice Care:	Limited co-pay for outpatient drugs and respite care

Chiropractic services – Co-pay is \$0 for "manual manipulation of the spine for a subluxation" only. The plan does not cover routine care.

# SUMMARY OF KEY MEDICAL AND PRESCRIPTION DRUG BENEFITS FOR POST-65 RETIREES OPTION 2

Post-65 Retirees Option #2: United Health Care Medicare Complete

Benefit	Coverage
Individual Deductible	Medicare Part B
Out-of-Pocket Maximum:	\$400
Preventive Services:	\$10 Co-pay (1 per year)
Doctor's Charges (Office):	\$10 General/\$20 Specialist
Hospital Services:	\$100 Co-pay per admission
Skilled Nursing Facility:	Days 1-29: Covered in Full Days 30-100: Covered in Full Days 101 + Retiree pays 100%
Home Health Care:	Covered in Full
Diagnostic X-Ray and Laboratory:	Covered in Full
Durable Medical Equipment:	Covered in Full
Chiropractic & Podiatry Services:	\$20 Co-pay
Ambulance:	\$50 Co-pay
Emergency Care/Urgent Care:	\$35 Co-pay/\$20 Co-pay
Prescription Drugs: Part D Plan No initial Rx Deductible; Standard Part D Retail Retail: 30-day supply	
Generic Formulary Drugs Tier 1	\$ 3 Co-pay
Name-Brand Formulary Drugs Tier 2	\$28 Co-pay
Non-Formulary Drugs Tier 3	\$58 Co-pay
Specialty Tier 90-day Supply	25% Co-pay
Tier 1	\$6 Co-pay
Tier 2	\$56 Co-pay
Tier 3	\$116 Co-pay
Specialty Tier	25% Co-pay
Mail Order: Limited to a 90-day supply	<b>.</b>
Tier 1	\$6 Co-pay
Tier 2	\$56 Co-pay
Tier 3 Specialty Tier	\$116 Co-pay 25% Co-pay

Out of network copayment: in addition to paying the copayments listed in the chart, the retiree is required to pay the difference between what the insurer would pay for a prescription filled at in-network pharmacy and what the out-of-network pharmacy charges for the prescription.

# ACTIVE JUDGES MEMBERS AS OF JUNE 30, 2007 BY ATTAINED AGE AND YEARS OF SERVICE

		Y	ears of Se	rvice to V	aluation D	ate		
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	Total No.
20-24								
25-29								
30-34								
35-39								
40-44	1							1
45-49		1						1
50-54	4	5	2	1	1			13
55-59	1	3	1	8	3			16
60-64	2	2	3	1	3	2		13
65 & Over	2		9	1	4	2	3	21
Totals	10	11	15	11	11	4	3	65

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Age:** 60.7 years **Service:** 14.3 years

**Annual Pay:** \$152,119

# ACTIVE LEGISLATURE MEMBERS AS OF JUNE 30, 2007 BY ATTAINED AGE AND YEARS OF SERVICE

		Year	s of Servi	ice to Val	luation D	ate		
Attained								Total
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.
20-24								
25-29	2	1						3
30-34	2		1					3
35-39	6							6
40-44	7	4	4		1			16
45-49	3	2	10	3				18
50-54	11	5	9	3	2			30
55-59	2	1	3	1	2	1	1	11
60-64	3	5	5	3	1		1	18
65 & Over	2		4		1			7
Totals	38	18	36	10	7	1	2	112

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Age:** 50.9 years **Service:** 9.9 years

**Annual Pay:** \$14,215

# ACTIVE STATE EMPLOYEE MEMBERS AS OF JUNE 30, 2007 BY ATTAINED AGE AND YEARS OF SERVICE

		Yea	ars of Ser	vice to Val	uation Da	te		
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	Total No.
15-19								
20-24	18	25	19	7	1			70
25-29	50	48	66	41	28	70	1	304
30-34	300	64	56	56	37	304	28	845
35-39	22	398	360	196	103	447	374	1,900
40-44	41	48	35	53	35	322	913	1,447
45-49	36	54	42	36	51	374	1,435	2,028
50-54	34	63	43	52	38	353	1,718	2,301
55-59	17	35	38	31	30	226	1,492	1,869
60-64	11	16	17	12	13	124	968	1,161
65 & Over		7	6	5	7	63	558	646
Totals	529	758	682	489	343	2,283	7,487	12,571

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Age:** 48.2 years **Service:** 14.7 years

**Annual Pay:** \$41,092

# ACTIVE TEACHERS MEMBERS AS OF JUNE 30, 2007 BY ATTAINED AGE AND YEARS OF SERVICE

			Year	s of Servi	ce to Valua	ation Date		Years of Service to Valuation Date										
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35 Plus	Total No.									
20-24	37								37									
25-29	372	255							627									
30-34	883	1,025	132						2,040									
35-39	908	1,040	798	125					2,871									
40-44	150	515	474	539	69				1,747									
45-49	137	428	335	407	260	59			1,626									
50-54	114	410	387	476	288	351	128	1	2,155									
55-59	60	233	267	449	301	259	352	106	2,027									
60-64	30	93	110	176	147	115	79	66	816									
65 & Over	4	16	23	47	38	30	14	28	200									
Totals	2,695	4,015	2,526	2,219	1,103	814	573	201	14,146									

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Age:** 44.6 years **Service:** 12.5 years

**Annual Pay:** \$63,777

# ACTIVE STATE POLICE MEMBERS AS OF JUNE 30, 2007 BY ATTAINED AGE AND YEARS OF SERVICE

		Years of Service to Valuation Date								
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	Total No.		
20-24	2							2		
25-29	10							10		
30-34	11	9						20		
35-39	10	22	21	5				58		
40-44	1	17	26	17	13			74		
45-49		4	14	8	21			47		
50-54			1	1	1			3		
55-59										
60-64										
Totals	34	52	62	31	35			214		

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Age:** 40.0 years **Service:** 12.3 years

**Annual Pay:** \$74,661

State Police salary information was provided by State Police human resources and may differ from the Employees Retirement System of Rhode Island.

# RETIRED AND DEFERRED MEMBERS AS OF JUNE 30, 2007 BY ATTAINED AGE

## **RETIRED MEMBERS\***

Attained	Number of Retirees									
Age	Judges	Legislature	<b>State Employees</b>	Teachers	State Police	Total				
Under 50	0	3	56	8	43	110				
50-54	0	4	263	16	60	343				
55-59	1	15	647	135	67	865				
60-64	3	22	1,015	300	71	1,411				
65 & Over	47	95	5,797	1,410	78	7,427				
Totals	51	139	7,778	1,869	319	10,156				

<sup>\*</sup> Includes both retirees and beneficiaries participating in the retiree health care plan.

### **DEFERRED MEMBERS**

Attained	Number of Retirees									
Age	Judges	Legislature   State Employees   Teachers   State Police   Tot								
Under 40	0	1	0	0	0	1				
40-44	0	2	0	0	0	2				
45-49	0	5	0	0	0	5				
50-54	0	7	0	0	0	7				
55-59	0	5	0	0	0	5				
60 & Over	0	18	0	0	0	18				
Totals	0	38	0	0	0	38				



ACTUARIAL COST METHOD AND ACTUARIAL ASSUMPTIONS

#### **VALUATION METHODS**

Actuarial Cost Method. Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using an Individual Entry-Age Actuarial Cost Method having the following characteristics:

- (i) the annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement;
- (ii) each annual normal cost is a constant percentage of the member's year by year projected covered pay.

Actuarial gains (losses), as they occur, reduce (increase) the Unfunded Actuarial Accrued Liability.

Financing of Unfunded Actuarial Accrued Liabilities. Unfunded Actuarial Accrued Liabilities (UAAL) were amortized by a level (principal and interest combined) percent of payroll contribution within each division. The UAAL were determined using the funding value of assets and actuarial accrued liability calculated as of the valuation date. The UAAL is being amortized over the remainder of a closed 30-year period (or shorter) from June 30, 2006. The UAAL amortization payment is the amount required to fully amortize the UAAL over an 8-year period for Teachers and 29-year period for other groups beginning on the valuation date. This UAAL payment does not reflect any payments expected to be made between the valuation date and the fiscal year for which the contributions in this report have been calculated.

#### **ACTUARIAL ASSUMPTIONS**

Rates of Investment Return under a pay-as-you-go arrangement. 3.566% per year, compounded annually, net of expenses. It is our understanding that the State will not be pre-funding in the fiscal year ending June 30, 2010, therefore the required disclosures under GASB will be based on this rate.

Rates of Investment Return under a partial funding arrangement. 5.00% per year, compounded annually, net of expenses. Results under this assumption are presented for illustrative purposes.

*The rates of salary increase* used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which future contributions will be based.

SALARY INCREASE ASSUMPTIONS FOR AN INDIVIDUAL MEMBER

Service	State Em	ployees and L	egislature		Teachers			State Police	
at Beginning	Merit &	Base*	Increase	Merit &	Base	Increase	Merit &	Base	Increase
of Year	Longevity	(Economic)	Next Year	Longevity	(Economic)	Next Year	Longevity	(Economic)	Next Year
0	4.50 %	4.50 %	9.00 %	8.75 %	4.50 %	13.25 %	4.25 %	4.50 %	8.75 %
1	4.00	4.50	8.50	7.50	4.50	12.00	4.00	4.50	8.50
2	3.50	4.50	8.00	6.25	4.50	10.75	4.00	4.50	8.50
3	3.00	4.50	7.50	5.75	4.50	10.25	8.00	4.50	12.50
4	2.75	4.50	7.25	5.25	4.50	9.75	5.00	4.50	9.50
5	2.50	4.50	7.00	4.50	4.50	9.00	3.25	4.50	7.75
6	2.00	4.50	6.50	4.00	4.50	8.50	1.25	4.50	5.75
7	1.50	4.50	6.00	3.50	4.50	8.00	1.25	4.50	5.75
8	1.25	4.50	5.75	3.00	4.50	7.50	1.00	4.50	5.50
9	1.00	4.50	5.50	2.00	4.50	6.50	1.00	4.50	5.50
10	0.75	4.50	5.25	1.25	4.50	5.75	0.75	4.50	5.25
11	0.50	4.50	5.00	1.00	4.50	5.50	0.75	4.50	5.25
12	0.50	4.50	5.00	0.50	4.50	5.00	0.75	4.50	5.25
13	0.25	4.50	4.75	0.25	4.50	4.75	0.75	4.50	5.25
14	0.25	4.50	4.75	0.00	4.50	4.50	0.75	4.50	5.25
15	0.00	4.50	4.50				0.50	4.50	5.00
16							0.50	4.50	5.00
17							0.50	4.50	5.00
18							0.50	4.50	5.00
19							0.50	4.50	5.00
20							0.25	4.50	4.75
21							0.25	4.50	4.75
22							0.25	4.50	4.75
23							0.25	4.50	4.75
24							0.25	4.50	4.75
25 or more							0.00	4.50	4.50
Ref	252			253			260		

<sup>\*</sup> Judges were assumed to have 4.5% salary increases.

The number of active members is assumed to remain constant in the future.

The payroll growth rate for amortizing the Unfunded Actuarial Accrued Liabilities was assumed to be 4.5% for all members.

The mortality table used to project the post-termination mortality experience of plan members is 100% of the 1994 Group Annuity Mortality Table set forward one year for males (Non-Teachers), and forward zero years for females (Non-Teachers). Male teacher mortality rates are based on a GRS table illustrating male teacher experience. Female teacher mortality rates are based on 95% of a GRS table illustrating female teacher experience. The tables are 65% of the PBGC Table Va for disabled males eligible for Social Security benefits and 100% of the PBGC Table VIa for disabled females eligible for Social Security disability benefits.

Sample	Healthy	Healthy	Healthy	Healthy		
Attained	Males	Females	Males	<b>Females</b>	Disabled	Disabled
Ages	(Non-Teachers)	(Non-Teachers)	(Teachers)	(Teachers)	Males	<b>Females</b>
25	0.07 %	0.03 %	0.07 %	0.03 %	3.14 %	2.63 %
30	0.08	0.04	0.09	0.04	2.35	2.37
35	0.09	0.05	0.09	0.05	1.81	2.14
40	0.12	0.07	0.12	0.07	1.83	2.09
45	0.17	0.10	0.17	0.10	2.09	2.24
50	0.29	0.14	0.28	0.15	2.49	2.57
55	0.49	0.23	0.48	0.36	3.13	2.95
60	0.90	0.44	0.45	0.45	3.92	3.31
65	1.62	0.86	0.57	0.41	4.41	3.70
70	2.60	1.37	1.50	0.85	4.80	4.11
75	4.09	2.27	2.49	1.35	5.47	4.92
80	6.86	3.94	4.93	3.01	7.33	7.46

Pre-termination mortality was assumed to be 65% of the post-termination rates for non-disabled retirees.

**Rates of separation from active membership** are used to estimate the number of employees at each age that are expected to terminate employment before qualifying for retirement benefits. The withdrawal rates do not apply to members eligible to retire, and do not include separation on account of death or disability. Sample rates of separation from active employment are shown below:

Service				
at Beginning	State Employees and Legislature			chers
of Year	Male	Female	Male	Female
0	24.00 %	12.00 %	17.00 %	13.00 %
1	8.82	10.00	9.00	7.59 %
2	7.61	7.78	5.62	6.56
3	6.56	6.82	4.55	5.66
4	5.65	5.99	3.64	4.86
5	4.87	5.26	2.89	4.18
6	4.21	4.63	2.29	3.59
7	3.66	4.09	1.81	3.09
8	3.21	3.63	1.45	2.67
9	2.85	3.25	1.20	2.33
10	2.57	2.93	1.04	2.05
11	2.35	2.67	0.95	1.83
12	2.19	2.46	0.94	1.65
13	2.08	2.28	0.94	1.52
14	1.99	2.14	0.94	1.42
15	1.94	2.02	0.94	1.34
16	1.89	1.91	0.94	1.28
17	1.85	1.81	0.94	1.22
18	1.79	1.70	0.94	1.16
19	1.72	1.58	0.94	1.09
20	1.62	1.44	0.94	1.01
21	1.47	1.28	0.94	0.90
22	1.27	1.07	0.94	0.75
23	1.01	0.82	0.94	0.56
24	0.68	0.51	0.94	0.33
25 or more	0.00	0.00	0.00	0.00
Ref	511	512	513	514

State Police employees were assumed not to separate from employment for causes other than retirement, death, or disability.

Judicial employees were assumed not to separate from employment for causes other than retirement or death.

*The rates of retirement* used to measure the probability of eligible members retiring during the next year, were as follows:

Separate male and female rates, based on schedule, age and service. For State employee and Teacher members who reach 28 years of service before age 60, service-based rates are used. For State employee and Teacher members who reach age 60 before reaching 28 years of service, age-based rates are used instead. Legislators have the same rates as state employees shown below except 100% are assumed to retire at age 62 and completion of 10 years of service if still active. The following tables show the probabilities of retirement.

State Employees Excluding Corrections – Schedule A Members								
	Ma	ales		Females				
Service (	(00/28)	Age (60/10)		Service	Service (00/28)		60/10)	
Service	Ret. Rate	Age	Ret. Rate	Service	Ret. Rate	Age	Ret. Rate	
28	17.50%	60	10.00%	28	20.00%	60	15.00%	
29	13.00%	61	5.00%	29	15.00%	61	10.00%	
30	13.00%	62	17.50%	30	15.00%	62	20.00%	
31	13.00%	63	15.00%	31	15.00%	63	15.00%	
32	13.00%	64	15.00%	32	15.00%	64	15.00%	
33	17.50%	65	20.00%	33	15.00%	65	20.00%	
34	17.50%	66	17.50%	34	15.00%	66	25.00%	
35	40.00%	67	17.50%	35	40.00%	67	20.00%	
36	35.00%	68	17.50%	36	30.00%	68	20.00%	
37	35.00%	69	17.50%	37	30.00%	69	20.00%	
38	35.00%	70	17.50%	38	30.00%	70	20.00%	
39	35.00%	71	17.50%	39	30.00%	71	20.00%	
40	100.00%	72	17.50%	40	100.00%	72	20.00%	
		73	17.50%			73	20.00%	
		74	17.50%			74	20.00%	
		75	100.00%			75	100.00%	

Schedule B members: 60% of members are assumed to retire when first eligible, either at age 59 with 29 years of service, or at age 65 with 10 years of service. The rates in the table above are applied after first eligibility.

*The rates of retirement* used to measure the probability of eligible members retiring during the next year, were as follows:

Teachers – Schedule A Members								
	Male	s		Females				
Service	e (00/28)		Age (60/10)	Service	(00/28)	Age (	(60/10)	
Service	Ret. Rate	Age	Ret. Rate	Service	Ret. Rate	Age	Ret. Rate	
28	25.00%	60	20.00%	28	20.00%	60	20.00%	
29	15.00%	61	15.00%	29	15.00%	61	15.00%	
30	20.00%	62	30.00%	30	20.00%	62	25.00%	
31	20.00%	63	25.00%	31	20.00%	63	20.00%	
32	30.00%	64	10.00%	32	30.00%	64	20.00%	
33	30.00%	65	25.00%	33	30.00%	65	35.00%	
34	40.00%	66	25.00%	34	35.00%	66	25.00%	
35	55.00%	67	25.00%	35	50.00%	67	25.00%	
36	40.00%	68	25.00%	36	40.00%	68	25.00%	
37	40.00%	69	25.00%	37	40.00%	69	25.00%	
38	40.00%	70	25.00%	38	40.00%	70	25.00%	
39	40.00%	71	25.00%	39	40.00%	71	25.00%	
40	100.00%	72	25.00%	40	100.00%	72	25.00%	
		73	25.00%			73	25.00%	
		74	25.00%			74	25.00%	
		75	100.00%			75	100.00%	

Schedule B members: 75% of members who reach age 59 with 29 years of service before age 65 are assumed to retire when first eligible, at age 59 with 29 years of service. 75% of other members are expected to retire when first eligibility, at age 65 with 10 years of service. The rates in the table above are applied after first eligibility.

*The rates of retirement* used to measure the probability of eligible members retiring during the next year, were as follows:

*Correctional Officers* - a set of unisex rates, indexed by service, as shown below. All members still active are assumed to retire at age 65 with 10 years of service.

Corrections							
Service	Ret. Rate	Service	Ret. Rate				
20-29	5.00%	35	35.00%				
30	13.00%	36	25.00%				
31	13.00%	37	25.00%				
32	13.00%	38	25.00%				
33	20.00%	39	25.00%				
34	20.00%	40	100.00%				

**State Police** are assumed to retire after completion of 20 years of service, in accordance with the probabilities shown below. 100% are assumed to retire at age 60 and completion of 20 years of service if still active.

State Police						
Service	Ret. Rate					
20	25.00%					
21	15.00%					
22	10.00%					
23	20.00%					
24	30.00%					
25	100.00%					

*Judges* are assumed to retire when eligible for an unreduced retirement benefit (age 65 with 20 years of service, or age 70 with 15 years of service.) 33% of Judges are assumed to retire at age 65 with 10 years of service, or any age with 20 years of service. Judges who have not reached eligibility for an unreduced retirement benefit by age 75 are assumed to terminate at age 75.

**Retirement rates** were also set for all Schedule B (state employee and teacher, male and female) members eligible for ERSRI reduced retirement, whether state employees or teachers, whether males or females, as follows:

Retirement Age	State Employees, Teachers and Nurses
55-58	0 %
59	1
60	2
61	2
62	2
63	3
64	4
Ref	999

*Rates of disability* among active members are used to estimate the incidence of member disability in future years.

Percent Becoming Disabled Within Next Year

	Leg	islature and	State Emp	loyees	Teachers				Po	lice	
Sample	M	Male		Female		Male		Female		Male & Female	
Ages	Ordinary	Accidental	Ordinary	Accidental	Ordinary	Accidental	Ordinary	Accidental	Ordinary	Accidental	
20	0.02 %	0.01 %	0.03 %	0.01 %	0.01 %	0.01 %	0.01 %	0.00 %	0.03 %	0.09 %	
25	0.03	0.02	0.04	0.01	0.01	0.01	0.02	0.00	0.04	0.13	
30	0.04	0.02	0.05	0.01	0.02	0.01	0.02	0.00	0.05	0.16	
35	0.05	0.03	0.08	0.02	0.02	0.01	0.03	0.01	0.07	0.22	
40	0.08	0.05	0.11	0.02	0.04	0.02	0.04	0.01	0.11	0.33	
45	0.13	0.08	0.18	0.04	0.06	0.03	0.07	0.01	0.18	0.54	
50	0.21	0.14	0.30	0.06	0.10	0.05	0.11	0.02	0.30	0.91	
55	0.35	0.23	0.50	0.10	0.16	0.09	0.18	0.04	0.30	0.91	
60	0.49	0.32	0.71	0.14	0.23	0.12	0.26	0.06	0.30	0.91	
65	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.30	0.91	
Ref	#800x0.35	#800x0.225	#800x0.5	#800x0.1	#800x0.163	#800x0.088	#800x0.183	#800x0.04	#291x0.25	#291x0.75	

Judges are not assumed to become disabled.

*Health care trend rates* used in the valuation were as shown below.

Medical and Prescription Drug Trend Rate Increases from Prior Year

Year	Intermediate	Pessimistic	Optimistic
2008	10.00 %	13.00 %	7.00 %
2009	9.00	12.00	6.50
2010	8.00	11.00	6.00
2011	7.00	10.00	5.50
2012	6.00	9.00	5.25
2013	5.50	8.00	5.00
2014	5.00	7.00	4.75
2015	4.50	6.00	4.50
2016	4.50	5.00	4.50
2017	4.50	4.50	4.50
2016 & Later	4.50	4.50	4.50

#### MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

Decrements of all types are assumed to occur mid-year. **Decrement Timing:** 

Eligibility for benefits is determined based upon the age nearest **Eligibility Testing:** 

birthday and service nearest whole year on the date the decrement is

assumed to occur.

**Incidence of Contributions:** Contributions are assumed to be received continuously throughout

> the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are

made.

**Marriage Assumption:** 85% members are assumed to be married for purposes of death-in-

service benefits. Male spouses are assumed to be three years older

than female spouses for active member valuation purposes.

No surviving spouse is assumed to re-marry and there will be no

children's benefit.

**Medicare Coverage:** Assumed to be available for all covered employees on attainment of

age 65. Judges are assumed not to elect Medicare. 75% of

Legislators are assumed not to elect Medicare.

**Election Percentage:** It was assumed that 90% of State employees, 10% of Teachers, 80%

of Judges, 60% of Legislators and 100% of State Police active members will elect to receive retiree health care benefits through the

State upon retirement.

Of those assumed to elect coverage, 85% of Police employees, 62.5% of Judges and Legislators, and 25% of State and Teacher employees were assumed to elect two-person coverage, if eligible. For those that elect two-person coverage, it was assumed that coverage would continue to the spouse upon death of the retiree, if

eligible.

For active employees who have opted out of the State's active health

care plan, it was assumed they would elect retiree health care

**Deferred Vested Members:** Benefits were assumed to commence at age 60. Deferred vested

State employees and Teachers are not included in the valuation.

coverage upon retiring under the assumptions above.

# **SECTION I**

# GOVERNMENTAL ACCOUNTING STANDARDS BOARD DISCLOSURES

This information is presented in draft form for review by the Plan and/or State auditor. Please let us know if there are any items that the auditor changes so that we may maintain consistency with the Plan and/or State financial statements.

# GASB STATEMENTS No. 43 AND No. 45 REQUIRED SUPPLEMENTARY INFORMATION

Name of Plan

Type of Plan

Valuation Date

Actuarial Cost Method

Amortization Method

Remaining Amortization Periods

Asset Valuation Method

**Actuarial Assumptions:** 

**Discount Rate** 

**Projected Salary Increases** 

Valuation Health Care Cost Trend Rate

Intermediate

State of Rhode Island Retiree Health Care Benefits Plan

Agent Multiple-Employer Plan

June 30, 2007

Individual Entry Age

Level Percent Open

29 Year Closed

Teachers 8 Years Open

N/A

3.566% Per Year

4.50%-13.25%

10% in 2008, grading to 4.50% in 2015

# GASB STATEMENTS No. 43 AND No. 45 REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF FUNDING PROGRESS

(Dollars in Thousands)

	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ([b-a]/c)
Judges							
	6/30/2005	\$0	\$ 76	\$ 76	0.0%	\$ 5,685	1.3%
Legisla	6/30/2007 ators	0	14,024	14,024	0.0%	9,888	141.8%
	5 / <b>3</b> 0 / <b>3</b> 0 0 <b>7</b>	0	2010	• • • •	0.004	4 700	250 50
	6/30/2005	0	3,919	3,919	0.0%	1,509	259.7%
	6/30/2007	0	29,764	29,764	0.0%	1,592	1869.6%
State E	Employees						
	6/30/2005	0	580,041	580,041	0.0%	575,613	100.8%
	6/30/2007	0	679,538	679,538	0.0%	626,145	108.5%
Teache	er						
	6/30/2005	0	8,477	8,477	0.0%	840,373	1.0%
	6/30/2007	0	10,243	10,243	0.0%	902,194	1.1%
State P	olice						
	6/30/2005	0	51,037	51,037	0.0%	13,821	369.3%
	6/30/2007	0	54,620	54,620	0.0%	15,977	341.9%

# GASB STATEMENTS No. 43 AND No. 45 REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF EMPLOYER CONTRIBUTIONS

	Valuation Date	Fiscal Year Ending	Annual Required Contribution	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
Judges					
	6/30/2005	6/30/2008	\$ 5,447		
	6/30/2005	6/30/2009	5,733		
	6/30/2007	6/30/2010	1,313,026		
Legisla	itors				
	6/30/2005	6/30/2008	320,866		
	6/30/2005	6/30/2009	335,305		
	6/30/2007	6/30/2010	2,124,022		
State E	Employees				
	6/30/2005	6/30/2008	39,462,375		
	6/30/2005	6/30/2009	41,238,182		
	6/30/2007	6/30/2010	46,600,968		
Teache	ers				
	6/30/2005	6/30/2008	368,368		
	6/30/2005	6/30/2009	384,945		
	6/30/2007	6/30/2010	1,440,804		
State P	olice				
	6/30/2005	6/30/2008	4,842,471		
	6/30/2005	6/30/2009	5,084,595		
	6/30/2007	6/30/2010	5,439,080		

<sup>\*</sup> Additional required disclosures will be provided in a separate year-end report.

Based on a 3.566% assumed investment return.



#### **GLOSSARY**

**Accrued Service -** The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Accrued Liability -** The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

**Actuarial Assumptions -** Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method** - A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

**Actuarial Equivalent -** A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

**Actuarial Present Value -** The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Amortization -** Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

Annual Required Contribution (ARC) - The ARC is the normal cost plus the portion of the unfunded actuarial accrued liability to be amortized in the current period. The ARC is an amount that is actuarially determined in accordance with the requirements so that, if paid on an ongoing basis, it would be expected to provide sufficient resources to fund both the normal cost for each year and the amortized unfunded liability.

### GLOSSARY (CONCLUDED)

Governmental Accounting Standards Board (GASB) - GASB is the private, nonpartisan, nonprofit organization that works to create and improve the rules U.S. state and local governments follow when accounting for their finances and reporting them to the public.

**Implicit Rate Subsidy** – It is a common practice for employers to allow retirees to continue in the employers group health insurance plan (which also covers active employees), often charging the retiree some portion of the premium charged for active employees. Under the theory that retirees have higher utilization of services, the difference between the true cost of providing retiree coverage and what the retiree is being charged is known as the implicit rate subsidy.

**Medical Trend Rate (Health Care Inflation) -** The increase in the cost of providing health care benefits over time. Trend includes such elements as pure price inflation, changes in utilization, advances in medical technology, and cost shifting.

**Normal Cost** - The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

Other Postemployment Employee Benefits (OPEB) - OPEB are postemployment benefits other than pensions. OPEB generally takes the form of health insurance and dental, vision, prescription drugs or other health care benefits.

**Reserve Account -** An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability -** The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

**Valuation Assets -** The value of current plan assets recognized for valuation purposes.



February 2, 2009

Ms. Rosemary Booth-Gallogly State Budget Officer Department of Administration Building One Capitol Hill Providence, Rhode Island 02908

Re: State of Rhode Island Retiree Health Care Benefits Plan Valuation

Dear Ms. Booth-Gallogly:

Enclosed are 40 copies of the actuarial valuation of the State of Rhode Island Retiree Health Care Benefits Plan report.

Respectfully submitted,

David T. Kausch, FSA, EA, MAAA

DTK:sac Enclosures